

Message Text

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ACTION DLOS-03

INFO OCT-01 AF-04 ISO-00 ARA-10 EA-13 EUR-10 NEA-06 IO-03

SCI-03 COA-01 EB-03 INR-10 L-02 PM-03 SP-01 SS-14

H-01 PRS-01 DRC-01 RSC-01 /091 W

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FM AMEMBASSY NAIROBI

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INFO USMISSION USUN NEW YORK

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FOR STUART MCINTYRE D/LOS FROM JOHN NORTON MOORE

USUN PASS AMBASSADOR STEVENSON

D/LOS PASS ADMIRAL MORRIS AND STUART FRENCH

E.O. 11652: GDS

TAGS: PBOR

SUBJECT: LOS ARCHIPELAGO NEGOTIATIONS

SUMMARY: REQUEST CONTACT FIJI REP TO EXPLAIN EFFECT
U.S. ARCHIPELAGO PROPOSALS ON FIJU CLAIM. ALSO REQUEST
PREPARATION MATERIAL ON PAPUA NEW GUINEA PROBLEM. END
SUMMARY

1. APPRECIATE YOUR INFO ON NANDAN CALL RE FIJU ARCHIPELAGO
INTERESTS. PLEASE HAVE NORDQUIST RETURN TELEPHONE CALL
TO NANDAN AND MAKE FOLLOWING POINTS AFTER VERIFICATION
WITH HODGSON:

(A) ASSMOORE AND HODGSON INDICATED TO NANDAN, FIJI
IS COMPLETELY ENCLOSED BY 80 NAUTICAL MILE CONSTRUCTION

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LINE AND 5:1 WATER-LAND RATIO IF THE CRITERIA IN THE

U.S. PROPOSAL FOR DETERMINING AREAS OF LAND FOR PURPOSES OF THIS WATER-LAND TEST IS UTILIZED. IN FACT IT IS OUR UNDERSTANDING THAT U.S. CRITERIA WOULD INCLUDE LARGER ARCHIPELAGIC AREA THAN FIJI HAS CLAIMED. AS SUCH FIJI DOES NOT NEED A LONGER CONSTRUCTION LINE OR MORE EXPANSIVE WATER-LAND RATIO;

(B) FIJI NEED NOT BE CONCERNED THAT IF IT ACCEPTS THE THREE CONDITIONS FOR U.S. AND MARITIME POWER SUPPORT THAT IT WILL NOT BE ABLE TO GET SUPPORT FOR INCLUDING AREAS WITHIN REEFS, ETC. PER HODGSON CHART FOR PURPOSES OF COMPUTING THE 5:0 WATER-LAND RATIO. OUR CONSULTATIONS WITH THE MAJOR MARITIME POWERS INDICATE THAT ALL WOULD FIND THIS ACCEPTABLE IN CONTEXT OF OVERALL PACKAGE UNDERSTANDING ON ARCHIPELAGO ISSUES AS CONVEYED TO FIJI BY MOORE;

(C) IT IS U.S. INTENTION IN PROPOSING DEFINITION OF ARCHIPELAGO THAT FIJI BE INCLUDED. IF FIJI AGREES OVERALL PACKAGE UNDERSTANDING AS OUTLINED TO FIJI THE U.S. WILL WORK VIGOROUSLY TO ENSURE THAT FIJI IS INCLUDED IN ARCHIPELAGO ARTICLES;

(D) AN UNNECESSARILY EXPANSIVE LAND-WATER RATIO OR LENGTH OF CONSTRUCTION LINE MIGHT INCREASE OPPOSITION TO ACCEPTANCE OF ARCHIPELAGO CONCEPT;

(E) IT IS IMPORTANT THAT ARCHIPELAGO STATES AND MAJOR MARITIME POWERS REACH AGREEMENT BEFORE CARACAS ON UNDERSTANDING CONCERNING ARCHIPELAGO AND STRAITS ISSUES. WE HOPE FIJI WILL STRONGLY URGE OTHER ARCHIPELAGO CLAIMANTS TO AGREE TO PROPOSAL WE HAVE MADE. TO DELAY AGREEMENT COULD RISK HARDENING OF POSITIONS AND COMPLICATIONS ARISING FROM ADDITIONAL ARCHIPELAGO CLAIMANTS OR OTHER ISSUES IN LOS NEGOTIATION;

(F) WE HAVE LARGELY COMPLETED OUR CONSULTATIONS WITH THE MAJOR MARITIME POWERS ON THE ARCHIPELAGO UNDERSTANDING AND WITH ONLY MINOR MODIFICATIONS ALL SUPPORT TERMS OF PROPOSED UNDERSTANDING SUBJECT, OF COURSE, TO THE ARCHIPELAGO STATES ACCEPTING THE THREE CONDITIONS.

2. IT WOULD BE MOST HELPFUL IF HODGSON COULD CONVEY TO NANDAN BEFORE NANDAN'S MAY 29 MEETING WITH THE INDONESIANS THE RESULTS OF ELECTRONIC VERIFICATION THAT FIJI IS
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COMPLETELY AND SAFELY INCLUDED WITHIN 5:1 WATER-LAND RATIO UNDER U.S. PROPOSAL.

3. IF IN D/LOS-HODGSON JUDGEMENT A FURTHER MEETING BETWEEN NANDAN AND HODGSON BEFORE MAY 29 WOULD HELP REASSURE NANDAN ON THE POINTS HE HAS RAISED PLEASE FEEL FREE TO OFFER NANDAN SUCH A MEETING.

4. PLEASE ASK HODGSON TO PREPARE AND FORWARD TO ME BEFORE MAY 27, IF POSSIBLE, A COMPLETE LIST OF ARCHIPELAGOS WHICH WOULD BE INCLUDED UNDER U.S. PROPOSAL AS CONVEYED TO INDONESIA AND A SECOND LIST OF THOSE WHICH WOULD BE ADDED UNDER MORE EXPANSIVE PROPOSALS OF NANDAN. ALSO PLEASE PREPARE TWO ADDITIONAL LISTS OF THOSE STATES WHICH WOULD BE INCLUDED IF U.S. CRITERIA WERE MADE APPLICABLE BY ITS TERMS TO AN AREA OR AREAS WITHIN LARGER ISLAND STATE ARCHIPELAGOS WHICH WOULD OTHERWISE BE TOO LARGE TO QUALIFY (I.E. THE BAHAMAS). FOR EACH ISLAND STATE IN THIS LATTER GROUP PLEASE INDICATE APPROXIMATE EFFECT CONCERNING AREA OR AREAS COVERED AND EFFECT ON MAJOR NAVIGATIONAL ROUTEE

5. THE AUSTRALIANS IN THEIR COMMENTS ON THE U.S. ARCHIPELAGO PROPOSAL INDICATED THAT A CONCEPT THAT REQUIRED ALL ISLANDS TO BE INCLUDED WITHIN THE ARCHIPELAGIC BOUNDARY UNDER THE U.S. PROPOSED CRITERIA WOULD EXCLUDE PAPUA NEW GUINEA AND AS SUCH WOULD BE UNACCEPTABLE TO AUSTRALIA. PLEASE HAVE HODGSON PREPARE AND CABLE TO ME BEFORE MAY 27, IF POSSIBLE, NATURE OF PAPUA NEW GUINEA PROBLEM AND WHAT, IF ANYTHING, COULD BE DONE TO INCLUDE PAPUA NEW GUINEA WITHOUT UNDULY BROADENING ARCHIPELAGO CONCEPT BEYOND LIMITED NATURE ENVISAGED BY THE U.S. THIS DATA SHOULD BE FOR INFORMATION OF AMB. STEVENSON, ADMIRAL MORRIS, GERNARD OXMAN, STUART RENCH AND ME. YOU SHOULD ALSO PREPARE DRAFT RESPONSE TO AUSTRALIAN RESPONSE TO U.S. ARCHIPELAGO PROPOSAL FOR CONSIDERATION BY U.S. ARCHIPELAGO TEAM AT ITS MEETING IN WASHINGTON ON MAY 30.
MARSHALL

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TERRITORIAL SEA LIMIT, WATER POLLUTION, LAW OF THE SEA, NEGOTIATIONS, MEETINGS, ARCHIPELAGOS
Control Number: n/a
Copy: SINGLE
Draft Date: 22 MAY 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GarlanWA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974NAIROB04198
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740127-0602
From: NAIROBI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740527/aaaaaxlc.tel
Line Count: 145
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION DLOS
Original Classification: SECRET
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: STADIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GarlanWA
Review Comment: n/a
Review Content Flags:
Review Date: 01 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <01 JUL 2002 by boyleja>; APPROVED <28 FEB 2003 by GarlanWA>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: LOS ARCHIPELAGO NEGOTIATIONS SUMMARY: REQUEST CONTACT FIJI REP TO EXPLAIN EFFECT
TAGS: PBOR, KE, US
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005